

446 West Crogan Street, Suite 300 | Lawrenceville, GA 30046-2440 678.518.6000 GwinnettCounty.com

PLANNING AND DEVELOPMENT DEPARTMENT CASE REPORT

Case Number: CIC2023-00011

Current Zoning: C-2 (General Business District)
Overlay District: Civic Center Overlay District

Request: Change in Conditions

Additional Request: Alternative Architectural Review

Address: 6590 Sugarloaf Parkway

Map Number:R7122 185Site Area:1.63 acresSquare Feet:15,093

Proposed Development: Retail and Restaurant with drive-through

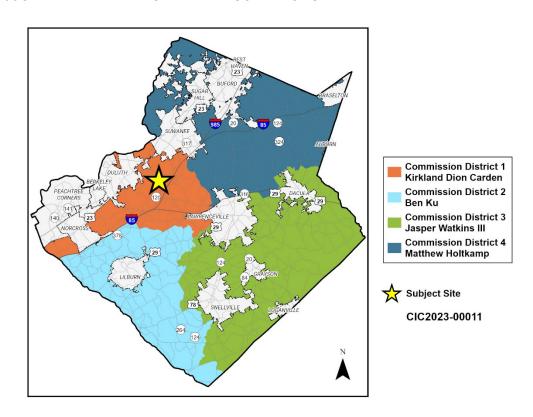
Commission District: District 1 – Commissioner Carden

Character Area: Regional Activity Center

Staff Recommendation: APPROVAL WITH CONDITIONS

Planning Commission

Recommendation: APPROVAL WITH CONDITIONS



Applicant: 6590 Sugarloaf Investments, LLC Owner: 6590 Sugarloaf Investments, LLC

c/o Andersen, Tate & Carr, P.C. 1550 N. Brown Road, Suite 130

1960 Satellite Boulevard Lawrenceville, GA 30043

Suite 4000

Duluth, GA 30097

Contact: Melody A. Glouton Contact Phone: 770.822.0900

Zoning History

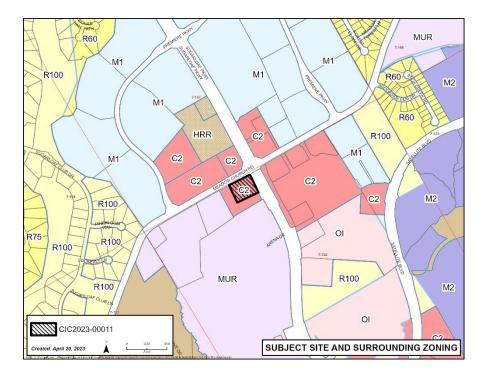
The subject property is zoned C-2 (General Business District). In 1978, the Board of Commissioners approved a request to relocate a house onto the property (MIH-78-002). In 1999, a 3.78-acre parcel comprising of the subject property and the adjacent parcel (7122 186) was rezoned from R-100 (Single-Family Residence District) to C-2 for a commercial/retail development (RZ-99-132). A change in conditions request for a convenience store with fuel pumps was denied in 2022, pursuant to CIC2022-00001. This change in conditions request is to amend the conditions of RZ-99-132. The subject property is located in the Civic Center Overlay District.

Existing Site Condition

The subject property is a 1.63-acre developed parcel located at the southwest corner of the intersection of Sugarloaf Parkway and Meadow Church Road. The property consists of a vacant commercial building (formerly a Walgreens pharmacy), built in 2001, and associated parking spaces. There are existing sidewalks within the right-of-way along both road frontages. The subject property shares access to Sugarloaf Parkway and Meadow Church Road with a small commercial development which surrounds the property to the south and west. The nearest Gwinnett County transit stop is 0.83 miles from the property.

Surrounding Use and Zoning

The subject property is located within a largely non-residential area with substantial commercial, light industrial, office, and entertainment uses in all directions. It is immediately surrounded by a small commercial development which includes retail and restaurants to the west and south. A large multitenant shopping center, convenience store with fuel pumps, and other retail uses are located across Sugarloaf Parkway to the east. A multi-tenant shopping center is located to the north across Meadow Church Road. The Gas South District is located approximately 750 feet to the south of the subject property on Sugarloaf Parkway. The following is a summary of surrounding uses and zoning:



Location	Land Use	Zoning	Density
Proposed	Commercial	C-2	N/A
North	Commercial	C-2	N/A
East	Commercial	C-2	N/A
South	Commercial	C-2	N/A
West	Commercial	C-2	N/A

Project Summary

The applicant requests a change in conditions for a 1.63-acre property zoned C-2 to allow for retail shops and a drive-through restaurant, including:

- A change in conditions of zoning case, RZ-99-132. The applicant is requesting to eliminate the following condition:
 - 1.B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive-through restaurants), financial institutions, office professional and accessory uses.
- Interior modifications of an existing building into four tenant spaces, including a coffee shop with a drive-through, a dental office, and two retail tenant spaces.
- A drive-through with a bypass lane and six queuing spaces from the menu board on the western side and from the drive-through window on the southern side of the building.
- 75 parking spaces including 3 ADA parking spaces. Parking spaces along the southern property line restriped as angled spaces.
- Pedestrian walkways and crosswalks to both Meadow Church Road and Sugarloaf Parkway.
- A dumpster enclosure located near the entrance to the drive-through lane on the western side of the building.
- Reconfiguration of the site to include one-way internal driveway access adjacent to the drivethrough window along the southern boundary of the parcel.
- Access provided by existing driveways from Meadow Church Road and Sugarloaf Parkway. The Meadow Church Road entrance is a full-service driveway. The Sugarloaf Parkway entrance is a right in-right out only driveway.

Zoning and Development Standards

The applicant is requesting a change in conditions for a property zoned C-2 (General Business District). The following is a summary of applicable development standards from the Unified Development Ordinance (UDO):

Standard	Required	Existing	Proposed	Meets
				Standard?
Building Height	Maximum 45'	<25'	29'	YES
Front Yard Setback	Minimum 15'	>15′	128'	YES
Side Yard Setback	Minimum 10'	>10′	46'	YES
Rear Yard Setback	Minimum 30'	>30'	>30'	YES
Off-Street Parking	Minimum: 32 spaces	91 spaces	75 spaces	YES
	Maximum: 81			
	spaces			
Landscape Strip	10'	10'	10'	YES

In addition, the following standards apply to development in the Civic Center Overlay District:

Standard	Meets
	Standard?
For developments exceeding 7,500 square feet, primary building facades and	NO*
entrances shall be located no more than 70 feet from the public rights-of-way and	
shall be oriented toward the street and shall provide a sidewalk connecting the	
front entrance to a continuous sidewalk placed parallel to the street.	

^{*}The existing building on the property was constructed in 2001, prior to the adoption of the Civic Center Overlay District in 2014. The building is legally non-conforming.

Alternative Architectural Review

In addition to the change in conditions request, the applicant is seeking Alternative Architectural Review from the following provisions of Appendix Section 1.0 of the UDO:

1. Section 6.1.1 Exterior Wall Design

L. Buildings shall incorporate landscape areas immediately in front of the building. Landscape areas shall have live ornamental shrubs and/or trees. Landscape areas shall be located not more than ten (10) feet from the building and shall be provided at intervals not to exceed fifty (50) linear feet. Building facades without windows or storefront shall incorporate landscape areas with vertical height plants. Buildings located on corner lots or double frontage lots, facing either public streets or private driveways shall be considered as having multiple fronts. Landscape areas shall be permanent in-ground installations. Moveable planters do not qualify as permanent installations. Sculptured topiary shrubs shall not depict product shapes or other graphic shapes.

The applicant requests variations from Appendix Section 1.0 of the UDO to allow an existing exterior façade and the absence of landscaping around an existing building to remain without substantial modifications to meet current design standards.

Internal and External Agency Review

In addition to these Development Standards, the applicant must meet all other UDO requirements related to infrastructure improvements. External agency review comments are attached (Exhibit F). Standard site and infrastructure improvements will also be required related to transportation, stormwater, water, and sewer utilities. Recommended improvements not already required by the UDO have been added as staff recommended conditions.

Staff Analysis

<u>Change in Conditions Request Analysis</u>: According to the UDO, if a proposed amendment is for the rezoning of property and involves a change in zoning classification or a change in conditions the Department shall evaluate the request and make a recommendation with respect to the standards governing exercise of zoning power as defined in Section 270-20.5. After this evaluation, staff makes the following findings based on the standards from the UDO:

A. Whether a proposed change in conditions will permit a use that is suitable in view of the use and development of adjacent and nearby property.

The proposed drive-through restaurant will be located within an existing building that previously offered a drive-through for pharmacy pick-ups. The surrounding area contains multiple banks and a fast-food restaurant with drive-through facilities. The property is in close proximity to the Gas South District and Sugarloaf Parkway's interchange with Interstate 85, providing a steady stream of potential drive-through traffic for the area. The proposed change in conditions would permit a use that is suitable in view of the uses and development of adjacent and nearby property.

B. Whether a proposed change in conditions will adversely affect the existing use or usability of adjacent or nearby property.

The proposed location of the drive-through for the coffee shop would be located to the rear and side of the building, minimizing its visual impact on the surrounding area. The proposed drive-through configuration creates a one-way drive that would eliminate a direct path from Sugarloaf Parkway to an adjacent strip center within the overall development. Patrons for the adjacent property would now have to drive around the subject building to access the strip center to the west, causing minimal inconvenience. The proposed drive-through meets all stacking lane standards in the UDO.

C. Whether the property to be affected by a proposed change in conditions has a reasonable economic use as currently zoned.

The property has a reasonable economic use as currently zoned.

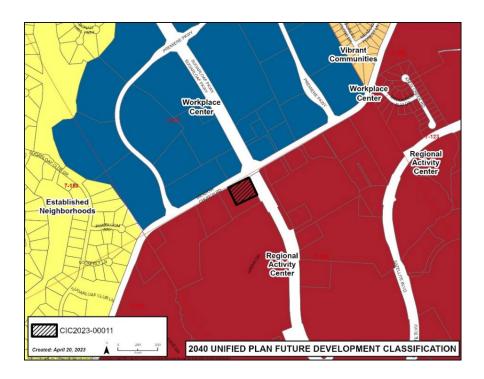
D. Whether the proposed change in conditions will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

An increase in impacts on public facilities would be anticipated in the form of traffic, utility demand, stormwater runoff; however, these impacts would be mitigated with appropriate conditions, site development requirements, and planning. An increased impact is not anticipated on school enrollment. Agency review comments related to any potential improvements concerning this rezoning request is attached (Exhibit F).

E. Whether the proposed change in conditions is in conformity with the policy and intent of the Unified Plan and Future Development Map.

The 2040 Unified Plan Future Development Map indicates that the subject property lies within the Regional Activity Center Character Area. This character area is intended for areas that have intense commercial and office/employment activity, as well as high-density residential elements. The dominant focus of Regional Activity Centers are major activity centers for Gwinnett County and the broader region and would include a combination of retail, office, high-density residential uses, and transit-oriented development. To encourage a pedestrian and bicycle-friendly, walkable, live/work/play environment around these activity centers, developments should incorporate pedestrian-friendly and urban design standards.

The subject property is on the edge of a Regional Activity Center focused along the Interstate Highway 85 corridor and the Gas South District. The proposed renovations are to an existing building that pre-dates the intense, mixed-use vision for the area as a Regional Activity Center. The proposed multi-tenant building with a drive-through will reactivate a vacant building providing more retail and dining options to the area.



F. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the proposed change in conditions.

The surrounding area is currently auto-centric in nature and includes banks and a fast-food restaurant with drive-through facilities serving interstate and event traffic. The site previously had a drive-through window with no adverse impact on the area. A convenience store with fuel pumps was recently denied since it would convert the site into a predominantly automobile-oriented site. However, the current proposal includes several uses with the drive-through for only one site.

<u>Alternative Architectural Review</u>: Alternate building designs, architectural materials or color selections that vary from the architectural design standards of Category 2, 3, or 4, shall be reviewed and approved by the Planning Commission. Creative, innovative, and unique designs are encouraged, but care must be taken to maintain compatibility to surrounding buildings and community features. Staff makes the following findings related to the request:

The proposed development is not altering the footprint of the building. The building was constructed prior to the Civic Center Overlay requirements and therefore, does not provide the required 10-foot-wide landscape area around the building. Requiring the 10-foot-wide landscape area around the building will result in unnecessary land disturbance. This area could be used for outdoor seating for the coffee shop or some other active use which could be well received by patrons of the redevelopment. Approval of the alternative architectural review would allow for a streamlined permitting process for an adaptive reuse of a vacant building.

Staff Recommendation

Based on the staff's evaluation of the request and the standards governing exercise of zoning power, the Department of Planning and Development recommends **APPROVAL WITH CONDITIONS** of the change in conditions request.

In addition, staff recommends approval of the Alternative Architecture Review.

Planning Commission Recommendation

Based on staff's evaluation of the request, information presented at the public hearing, and the Planning Commission's consideration of the standards governing the exercise of zoning power related to this application, the Planning Commission recommends **APPROVAL WITH CONDITIONS** of the change in conditions request.

In addition, the Planning Commission recommends **APPROVAL** of the Alternative Architecture Review.

Planning Commission Recommended Conditions (includes Staff Recommended Conditions, as Amended)

The conditions below are from RZ-99-132 with additions in bold and deletions in strikethrough.

Approval of a Change in Conditions for a restaurant with a drive-through, subject to the following conditions:

- 1. Uses shall be limited to office, retail, and restaurant uses, one of which may include a drivethrough.
- 2. The proposed development shall be constructed in general conformance with Exhibit B: Site Plan dated received, March 31, 2023, subject to the review and approval of the Department of Planning and Development.
- 3. Provide a 15-foot wide landscaped strip outside the right-of-way of Sugarloaf Parkway. Provide a 10-foot wide landscaped strip outside the right-of-way of Meadow Church Road.
- 4. Provide interpacel access to adjacent development.
- 5. The development shall be limited to existing curb cuts. Any modifications to existing curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.
- 6. Provide landscaped islands throughout the parking areas. At a minimum, landscaped islands shall consist of a 100-square foot planted area per eighteen (18) spaces of double row parking with a 100-square foot planted area at the end of each row. These landscaped islands shall be a minimum of five feet in height at the time of planting. Submit landscape plans for review and approval by the Development Review Section. Alternate planting plans consistent with the intent of this condition may be submitted for review and approval of the Planning Director.
- 7. Buildings shall be finished with architectural treatments of glass and brick.
- 8. Dumpsters shall be screened by a brick fence or wall matching the building. Dumpster pickup shall be limited to between the hours of 7:00 a.m. and 7:00 p.m.
- 9. Existing and proposed signage shall comply with all requirements of the Gwinnett County Sign Ordinance.
- 10. Gas pumps shall be prohibited.
- 1.—To restrict the use of the property as follows:
 - a. Retail and service commercial and accessory uses.
 - b. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive-through restaurants), financial institutions, office professional and accessory uses.
- 2. To satisfy the following site development considerations:
 - a. 3.Provide a 15-foot wide landscaped strip outside the right-of-way of Sugarloaf Parkway. Provide a ten10-foot wide landscaped strip outside the right-of-way of Meadow Church Road.
 - b. Provide a minimum 10-foot wide landscaped strip adjacent to residentially-zoned property.

- c. Provide a five-foot wide landscaped strip adjacent to all internal property lines except where interparcel access is provided.
- d. Provide interparcel access throughout the development.
- e. The development shall be limited to one shared curb cut per road frontage. The design and location of curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.
- f. Provide landscaped islands throughout the parking areas. At a minimum, landscaped islands shall consist of a 100-square foot planted area per eighteen (18) spaces of double row parking with a 100-square foot planted area at the end of each row. These landscaped islands shall be a minimum of five feet in height at the time of planting. Submit landscape plans for review and approval by the Development Review Section. Alternate planting plans consistent with the intent of this condition may be submitted for review and approval of the Planning Director.
- g. Buildings shall be finished with architectural treatments of glass and brick.
- h. At the time of development, provide minimum 5-foot wide sidewalks along both road frontages.
- i. Dumpsters shall be screened by a brick fence or wall matching the buildings. Dumpster pickup shall be limited to between the hours of 7:00 am and 7:00 pm.
- j. Signage shall comply with all requirements of the Gwinnett County sign regulations. Ground signs shall be monument type signs architecturally consistent with the shopping center development across Sugarloaf Parkway, and subject to review and approval of the Development Division.
- k. No billboards shall be permitted.
- Building, signage, and landscape plans shall be submitted for review and approval by the Planning Commission. Landscaping shall be consistent with the standards of the Sugarloaf Farms development and adjacent and nearby commercial/office development.
- 3. Install an eight foot high fence along the common property line of Robert H. McIntyre (Tax Parcel #7-122-002).

Exhibits:

- A. Site Visit Photos
- B. Previously Approved Resolution
- C. Proposed Site Plan
- D. Letter of Intent and Applicant's Response to Standards
- E. Application and Disclosure of Campaign Contributions
- F. Internal and External Agency Review Comments
- G. Maps
- H. Building Elevations Presented at the June 6, 2023, Planning Commission Public Hearing

Exhibit A: Site Visit Photos



View of existing building and parking area.



View of frontage along Sugarloaf Parkway, subject on right.



View of Sugarloaf Parkway at Meadow Church Road.



View of Meadow Church Road, subject on left.

Exhibit B: Previously Approved Resolution

[attached]

CASE NUMBER RZ-99-132

BOARD OF COMMISSIONERS

GWINNETT COUNTY

LAWRENCEVILLE, GEORGIA

RESOLUTION

READING AND ADOPTION:

At the regular meeting of the Gwinnett County Board of Commissioners, held in the Justice and Administration Center Auditorium, 75 Langley Drive, Lawrenceville, Georgia.

Present	VOTE
Wayne Hill, Chairman Tommy Hughes, District 1	AYE AYE
Patti Muise, District 2	AYE AYE
Judy Waters, District 3 Kevin Kenerly, District 4	AYE

On motion of COMM. HUGHES, which carried 5-0, the following resolution was adopted:

A RESOLUTION TO AMEND THE OFFICIAL ZONING MAP

WHEREAS, the Municipal-Gwinnett County Planning Commission has held a duly advertised public hearing and has filed a formal recommendation with the Gwinnett County Board of Commissioners upon an Application to Amend the Official Zoning Map from

R-100	_to	C-2	
byANCHOR DEVELOPMENT,	LLC for	the proposed use o	of
COMMERCIAL/RETAIL (REDUCTIO	N IN BUFFERS)		on a
tract of land described by	the attached .	legal description,	which
is incorporated herein and	made a part he	ereof by reference;	and

WHEREAS, notice to the public regarding said Amendment to the Official Zoning Map has been duly published in THE GWINNETT DAILY POST, the Official News Organ of Gwinnett County; and

WHEREAS, a public hearing was held by the Gwinnett County

Board of Commissioners on DECEMBER 14, 1999 , and

objections were not filed.

NOW, THEREFORE, BE IT RESOLVED by the Gwinnett County Board of Commissioners this the 14^{TH} day of DECEMBER, 1999, that the aforesaid application to amend the Official Zoning Map from R-100 to C-2 is hereby APPROVED subject to the following enumerated conditions:

- 1. To restrict the use of the property as follows:
 - A. Retail and service commercial and accessory uses.
 - B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive-through restaurants), financial institutions, office professional and accessory uses.
- 2. To satisfy the following site development considerations:
 - A. Provide a 15-foot wide landscaped strip outside the right-of-way of Sugarloaf Parkway. Provide a ten-foot wide landscaped strip outside the right-of-way of Meadow Church Road.
 - B. Provide a minimum 10-foot wide landscaped strip adjacent to residentially-zoned property.
 - C. Provide a five-foot wide landscaped strip adjacent to all internal property lines except where interparcel access is provided.

- D. Provide interparcel access throughout the development.
- E. The development shall be limited to one shared curb cut per road frontage. The design and location of curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.
- F. Provide landscaped islands throughout the parking areas. At a minimum, landscaped islands shall consist of a 100-square foot planted area per eighteen (18) spaces of double row parking with a 100-square foot planted area at the end of each row. These landscaped islands shall include at least two trees per island. Trees shall be a minimum of five feet in height at the time of planting. Submit landscape plans for review and approval by the Development Review Section. Alternate planting plans consistent with the intent of this condition may be submitted for review and approval of the Planning Director.
- G. Buildings shall be finished with architectural treatments of glass and brick.
- H. At the time of development, provide minimum 5-foot wide sidewalks along both road frontages.
- I. Dumpsters shall be screened by a brick fence or wall matching the buildings. Dumpster pickup shall be limited to between the hours of 7:00 am and 7:00 pm.
- J. Signage shall comply with all requirements of the Gwinnett County sign regulations. Ground signs shall be monument type signs architecturally consistent with the shopping center development across Sugarloaf Parkway, and subject to review and approval of the Development Division.
- K. No billboards shall be permitted.
- L. Building, signage, and landscape plans shall be submitted for review and approval by the Planning Commission. Landscaping shall be consistent with the standards of the Sugarloaf Farms development and adjacent and nearby commercial/office development.

CASE NUMBER RZ-99-132

3. Install an eight foot high wooden fence along the common property line of Robert H. McIntyre (Tax Parcel #7-122-002).

GWINNETT COUNTY BOARD OF COMMISSIONERS

Bv:

F. Wayne Hill, Chairman

Date Signed:

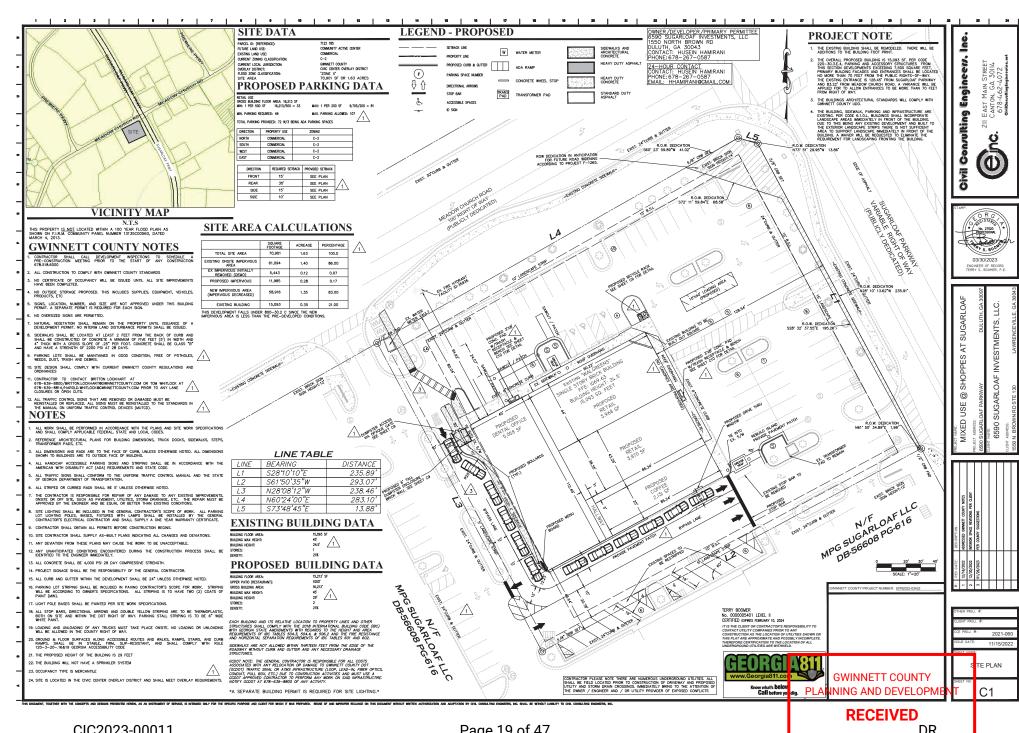
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ATTEST:

Branda Maddrx County Clerk

Exhibit C: Proposed Site Plan

[attached]



CIC2023-00011

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DR 03/31/2023

Exhibit D: Letter of Intent and Applicant's Response to Standards [attached]

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1/26/2023

ANDERSEN | TATE | CARR

January 26, 2023

LETTER OF INTENT AND JUSTIFICATION FOR CHANGE IN CONDITIONS

Change in Conditions Application Gwinnett County, Georgia

Applicant:

6590 Sugarloaf Investments, LLC

Property:

Tax Parcel ID R7122 185 ±1.6277 Acres of Land Located at 6590 Sugarloaf Parkway, Duluth, Georgia 30097

Submitted for Applicant by:

Melody A. Glouton, Esq.
ANDERSEN TATE & CARR, P.C.
One Sugarloaf Centre
1960 Satellite Blvd.
Suite 4000
Duluth, Georgia 30097
770.822.0900
mglouton@atclawfirm.com



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1/26/2023

I. INTRODUCTION

This Application is for a Change in Conditions Request (the "CIC" or "Request") for a 1.6277-acre parcel of land located in Land Lot 122 of the 7th District of Gwinnett County, Georgia, Duluth, and known as 6590 Sugarloaf Parkway (the "Property"). The Property is currently zoned C-2 according to RZ-99-132 and is designated within the "Regional Activity Center" character area on the Gwinnett County 2040 Unified Plan Future Development Map. The Property is shown on the survey prepared by Grant Shepherd & Associates, Inc., dated February 6, 2013, and filed with this Application. The Property is owned by 6590 Sugarloaf Investments, LLC and further identified below from the Gwinnett County GIS:



The Applicant, 6590 Sugarloaf Investments, LLC (the "Applicant") now seeks approval to renovate the interior of the existing building to create tenant units for retail, restaurant, to include a drive through restaurant. In order to do so, the Applicant is requesting to amend Condition 1.B. of Zoning Resolution RZ-99-132 (attached as Exhibit A) as follows:

- 1. To restrict the use of the property as follows:
 - A. Retail and service commercial and accessory uses.
 - B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive through restaurants), financial institutions, office professional and accessory uses.

This document is submitted as the Letter of Intent, Response to Standard Governing the Exercise of Zoning Power, and other materials required by the Gwinnett County UDO.

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II.

DESCRIPTION OF THE PROPERTY AND SURROUNDING AREA

The Property is a square tract at the intersection of Sugarloaf Parkway and Meadow Church Road in Duluth, Georgia. The Property is an outparcel of a larger C-2 development with existing restaurant and retail uses and is adjacent to the Gas South District on the southern and eastern property boundaries. All corners of the intersection are zoned C-2 with additional commercial uses extending in all direction off of the intersection. Uses include retail, restaurant, gas stations, grocery stores, and restaurants with drive-thru windows.

The Future Development Map of the Gwinnett County 2040 Unified Plan (the "2040 Plan") classifies this Property as within the "Regional Activity Center" Character Area, of the Gwinnett County Future Development Map. The Regional Activity Center Character Area is intended for areas that have intense commercial and office activity. Potential development types include retail, shopping plazas, and large-scale mixed-use developments incorporating such uses.

As referenced above, the surrounding properties in this corridor are zoned commercial. Below are maps of the surrounding uses and the zoning classifications by parcel:





III. PROJECT SUMMARY AND VARIANCE REQUEST

As shown on the conceptual site plan prepared by Civil Consulting Engineers, Inc., dated January 26, 2023, and filed with this Application (the "Site Plan"), the Applicant proposes to redevelop the existing vacant building into a multi-tenant building that would include six retail spaces including a coffee shop, and additional retail spaces. The approximate square footage of each retail space will be as follows: two 2,003 sq. ft. spaces; one 3,497 sq. ft. space; one 1,875 sq. ft. space; one 2,075 sq. ft. for a proposed coffee shop; and 3,536 sq. ft. space for a proposed bank; totaling approximately 15,213 sq. ft. The Applicant would use the existing building footprint, which totals approximately 15,157 093 sq. ft. As part of the request, the Applicant

proposes reconfiguring the parking lot for ADA Accessibility, bike parking, a stacking queue for the proposed coffee shop location, and an updated façade to serve multiple tenants. The proposed retail spaces will be permitted within the C-2 zoning district. The existing utilities will be used based on the electrician, plumber, and licensed contractor's direction. The pavement will be replaced as such that the drainage basin and drainage path will be unaltered. The Property will continue to use the existing access points on Meadow Church Road and Sugarloaf Parkway. As shown on the site plan, the building, sidewalk, parking, and infrastructure are part of a longstanding use within the existing site footprint. As such, the Applicant is additionally requesting a waiver from the requirement outlined in the UDO that buildings shall incorporate landscape areas immediately in front of the building since this is an existing development and there is not sufficient landscape area directly in front of the existing structure to incorporate new space.

The Applicant is requesting variances and/or waivers in order to redevelop the property as depicted on the site plan. Specifically, a variance from Section 220-30.3(E)(4) which requires primary structures within an Activity Center/Overlay District that are larger than 7,500 gross square feet to be located no further than 70' from the public right-of-way. As shown on the site plan and in consideration of the size, layout, and location of the Subject Property, the 70' limitation would not leave enough spacing for development. Therefore, strict adherence to the language of the UDO would effectively prohibit the Applicant from redeveloping the Property. The applicant is also seeking relief from the architectural landscape requirement pursuant to Appendix 1, Section 6.1.1 (L) of the UDO to eliminate the required landscape area with 10' of the building façade.

Under the UDO, a variance may be granted in cases of unnecessary hardship by a finding that the application of the Ordinance to a particular piece of property (such as the Subject Property) would create unnecessary hardship, there are extraordinary and exceptional conditions, that such conditions are unique to this particular property, such conditions are not a result of the owner, and relief, if granted, would not cause substantial detriment to the public good or impair the intent of the Ordinance. The Applicant's requested variances are the minimum necessary to afford the Applicant relief so that the Subject Property may be redeveloped with an economically viable use as permitted under the current C-2 zoning. Due to the size, existing layout, and location of the Subject Property, strict adherence to the requirements of the UDO would cause an unnecessary hardship on the property and its ability to develop an otherwise permitted use. Further, granting the requested relief would not cause a substantial detriment to the public good. Rather, by granting relief, the Subject Property will be consistent with adjacent and nearby properties along Sugarloaf Parkway within the Overlay.

IV. SITE IMPACT ANALYSIS

Pursuant to UDO § 270-20.6, entitled "Impact Analysis," the Applicant submits its written impact analysis which shows that rezoning to C-2, satisfies UDO § 270-20.5, entitled "Standards Governing Exercise of the Zoning Power," as follows:

GWINNETT COUNTY
PLANNING AND DEVELOPMENT

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1/26/2023 CIC2023-00011

(A) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL PERMIT A USE THAT IS SUITABLE IN VIEW OF THE USE AND DEVELOPMENT OF ADJACENT AND NEARBY PROPERTY:

Yes, approval of the proposed Change in Conditions will permit a use that is suitable in view of the use and development of adjacent and nearby property. The Property is located at the intersection of Sugarloaf Parkway and Meadow Church Rd. The Property is adjacent to intense, large-scale commercial developments and across the street from existing commercial uses that are consistent with the Applicant's proposal.

(B) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL ADVERSELY AFFECT THE EXISTING USE OR USEABILITY OF ADJACENT OR NEARBY PROPERTY:

No, the proposed Change in Conditions Application will not adversely affect the existing use or usability of any of the nearby properties. The proposed change in conditions would allow for a redevelopment that is compatible with existing intense commercial uses on adjacent and nearby properties. Rather the proposed development would complement existing commercial uses and provide a convenient neighborhood serving commercial use for the surrounding community and existing traffic volume on Sugarloaf Parkway.

(C) WHETHER THE PROPERTY TO BE AFFECTED BY A PROPOSED CHANGE IN CONDITIONS HAS REASONABLE ECONOMIC USE AS CURRENTLY ZONED:

The Applicant submits that due to the size, location, layout, topography, and natural features of the Property, it does not have reasonable economic use as currently zoned. The Applicant's proposal would allow for the Property to be redeveloped for a use that is consistent with surrounding properties and those on the other corners of the intersection. Further, maintaining the restriction on the Property that the Applicant is seeking to delete would place an undue burden on the Property by putting it at an economic disadvantage to other properties located at the same intersection.

(D) WHETHER THE PROPOSED CHANGE IN CONDITIONS WILL RESULT IN A USE WHICH WILL OR COULD CAUSE AN EXCESSIVE OR BURDENSOME USE OF EXISTING STREETS, TRANSPORTATION FACILITIES, UTILITIES, OR SCHOOLS:

No, the proposed change in conditions application will not result in an excessive or burdensome use of the infrastructure systems. The Property has convenient access to Sugarloaf Parkway as well as Meadow Church Road. The proposed redevelopment would complement the existing commercial uses in the area by providing a neighborhood serving use that is absent on the east bound side of Sugarloaf Parkway.

(E) WHETHER THE PROPOSED CHANGE IN CONDITIONS IS IN CONFORMITY WITH THE POLICY AND INTENT OF THE LAND USE PLAN:

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The proposed change in conditions application is in conformity with the policy and intent of the Gwinnett County 2040 Unified Plan. The Property is located within the Regional Activity Center Character Area of the 2040 Future Development Map. Encouraged land uses for the Regional Activity Character Area specifically include intense commercial and retail uses. The proposed development would be compatible with and successfully co-exist with the surrounding uses.

(F) WHETHER THERE ARE OTHER EXISTING OR CHANGING CONDITIONS AFFECTING THE USE AND DEVELOPMENT OF THE PROPERTY WHICH GIVE SUPPORTING GROUNDS FOR EITHER THE APPROVAL OR DISAPPROVAL OF THE PROPOSED CHANGE IN CONDITIONS:

The Applicant submits that the character of the surrounding development and the existing mix of the same or similar intense commercial uses in the area provide supporting reasons for approval of the change in conditions request. The Applicant submits that the Property's location, size, and dimensions, as well as its location at the intersection of Sugarloaf Parkway and Meadow Church Road and intense commercial corridor provide further support for approval of the proposed change in conditions application.

V. JUSTIFICATION FOR REZONING

The Applicant respectfully submits that "The Unified Development Ordinance of Gwinnett County, Georgia" (the "Ordinance"), as amended from time to time, to the extent that it classifies the Property in any zoning district, or conditions the Property, in such a way that would preclude development of a convenience store with fuel pumps and other retail uses is unconstitutional as a taking of property, a denial of equal protection, an arbitrary and capricious act, and an unlawful delegation of authority under the specific constitutional provisions later set forth herein. Any existing inconsistent zoning or conditions of the Property pursuant to the Ordinance deprives the Applicant and Property owner of any alternative reasonable use and development of the Property. Additionally, all other zoning classifications would deprive the Applicant and Property owner of any reasonable use and redevelopment of the Property. Further, any attempt by the Gwinnett County Board of Commissioners to impose greater restrictions upon the manner in which the Property will be redeveloped than presently exist would be equally unlawful.

Accordingly, Applicant submits that the current zoning classification and any other zoning of the Property save for what has been requested as established in the Ordinance constitute an arbitrary and unreasonable use of the zoning and police powers because they bear no substantial relationship to the public health, safety, morality or general welfare of the public and substantially harm the Applicant and Property owner. All inconsistent zoning classifications and changes to conditions different than requested hereunder would constitute and arbitrary and unreasonable use of the zoning and police powers because they bear or would bear no substantial relationship to the public health, safety, morality, or general welfare of the public and would substantially harm the Applicant and Property owner. Further, the existing inconsistent zoning conditions on the Property constitutes a taking of the owner's private property without just compensation and without due process in violation of the Fifth Amendment and Fourteenth

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Amendment of the Constitution of the United States, and Article I, Section I, Paragraph I and Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Due Process and Equal Protection Clauses of the Fourteenth Amendment to the Constitution of the United States.

Further, the Applicant respectfully submits that failure to approve the requested change in conditions application would be unconstitutional and would discriminate in an arbitrary, capricious and unreasonable manner between the Applicant and Property owner and owners of similarly situated property in violation of Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Equal Protection Clause of the Fourteenth Amendment of the Constitution of the United States.

Finally, the Applicant respectfully submits that the Gwinnett County Board of Commissioners cannot lawfully impose more restrictive standards upon the development of the Property than presently exist, as to do so not only would constitute a taking of the Property as set forth above, but also would amount to an unlawful delegation of their authority, in response to neighborhood opposition, in violation of Article IX, Section IV, Paragraph II of the Georgia Constitution.

This Application meets favorably with the prescribed test set out by the Georgia Supreme Court to be used in establishing the constitutional balance between private property rights and zoning and planning as an expression of the government's police power. See Guhl v. Holcomb Bridge Road Corp., 238 Ga. 322 (1977).

VI. CONCLUSION

For the foregoing reasons, the Applicant respectfully requests that this Application for change in conditions be approved. The Applicant welcomes the opportunity to meet with the Gwinnett County Planning Department staff to answer any questions or to address any concerns relating to this Letter of Intent or supporting materials.

Respectfully submitted this 26th day of January, 2023.

ANDERSEN, TATE & CARR, P.C.

Melody A. Glouton

Melody A. Glouton, Esq.

Enclosures MAG/dwb

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CHANGE IN CONDITIONS APPLICATION

AN APPLICATION TO AMEND THE OFFICIAL ZONING MAP OF GWINNETT COUNTY, GEORGIA

APPLICANT INFORMATION	PROPERTY OWNER INFORMATION*		
6590 Sugarloaf Investments, LLC NAME: c/o Andersen Tate & Carr	NAME: 6590 Sugarloaf Investments, LLC		
1960 Satellite Blvd ADDRESS: S-4000	ADDRESS: 1550 N. Brown Road, Suite 130		
CITY: Duluth	CITY: Lawrenceville		
STATE: GA ZIP: 30097	STATE:ZIP:30043		
PHONE:	PHONE:		
EMAIL: _mglouton@atclawfirm.com	EMAIL:		
CONTACT PERSON: Melody Glouton Pł	HONE: _770-822-0900		
CONTACT'S E-MAIL:mglouton@atclawfirm.com			
	NT IS THE: R CONTRACT PURCHASER		
ZONING DISTRICTS(S): C-2			
PARCEL NUMBER(S): R7122 185ACREAGE:1.6277			
ADDRESS OF PROPERTY: 6590 Sugarloaf Parkway,	Duluth, GA		
PROPOSED CHANGE IN CONDITIONS: Remove Condition 1(B) from RZ-99-132			
RESIDENTIAL DEVELOPMENT:	NON-RESIDENTIAL DEVELOPMENT:		
NO. OF LOTS/DWELLING UNITS:	NO. OF BUILDINGS/LOTS:1		
DWELLING UNIT SIZE (Sq. Ft.):	TOTAL GROSS SQUARE FEET:15,213		
GROSS DENSITY:	DENSITY: N/A		
NET DENSITY:			

PLEASE ATTACH A LETTER OF INTENT EXPLAINING WHAT IS PROPOSED

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CHANGE IN CONDITIONS APPLICANT'S CERTIFICATION

THE UNDERSIGNED BELOW IS AUTHORIZED TO MAKE THIS APPLICATION. THE UNDERSIGNED IS AWARE THAT NO APPLICATION OR REAPPLICATION AFFECTING THE SAME LAND SHALL BE ACTED UPON WITHIN 12 MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS UNLESS WAIVED BY THE BOARD OF COMMISSIONERS. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION BE ACTED UPON IN LESS THAN SIX (6) MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS.

Mulody A. Gloudon	January 26, 2023	
Signature of Applicant	Date	

Melody A. Glouton, Attorney for Applicant

Type or Print Name and Title

Signature of Notary Public

Date

Notary Sea



Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

January 26, 2023

Notary

CHANGE IN CONDITIONS PROPERTY OWNER'S CERTIFICATION

THE UNDERSIGNED BELOW, OR AS ATTACHED, IS THE OWNER OF THE PROPERTY CONSIDERED IN THIS APPLICATION. THE UNDERSIGNED IS AWARE THAT NO APPLICATION OR REAPPLICATION AFFECTING THE SAME LAND SHALL BE ACTED UPON WITHIN 12 MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS UNLESS WAIVED BY THE BOARD OF COMMISSIONERS. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION BE ACTED UPON IN LESS THAN SIX (6) MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS.

My Mony & South	January 20, 2025
Signature of Property Owner	Date
Melody A. Glouton, Attorney for Owner	
Type or Print Name and Title	
	WILL SOLL
	THE WILDOW

Signature of Notary Public



Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

CONFLICT OF INTEREST CERTIFICATION FOR CHANGE IN CONDITIONS

The undersigned below, making application for a change in conditions, has complied with the Official Code of Georgia Section 36-67A-1, et. seq, <u>Conflict of Interest in Zoning Actions</u>, and has submitted or attached the required information on the forms provided.

Signature of Applicant	Date	Type of Print Name and Title
Willody A. Blowfor	2/10/23	Melody A. Glouton, Attorney
Signature of Applicant's Attorney or Representative	Date	Type or Print Name and Title
Maud & Shamas Signature of Notary Public	2/10/23 Date	GEORGIA MAY 9, 2028
DISCLO	SURE OF CAMPAIG	N CONTRIBUTIONS
Have you, within the two years in campaign contributions aggree Commissioners or a member of	ating \$250.00 or m	ng the filing of this application, made more to a member of the Board of Planning Commission?
X YES NO Ande	ersen Tate & Carr	Your Name

NAME AND OFFICAL POSITION OF GOVERNMENT OFFICIAL	CONTRIBUTIONS (List all which aggregate to \$250 or More)	DATE CONTRIBUTION WAS MADE (Within last two years)
Kirkland Carden	\$2,800	11/16/2021
	\$500	05/05/2022
Commissioner Ben Ku	\$1,000 \$1,500	03/25/2022 10/06/2022

If the answer is yes, please complete the following section:

Attach additional sheets if necessary to disclose or describe all contributions.

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Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

CONFLICT OF INTEREST CERTIFICATION FOR CHANGE IN CONDITIONS

The undersigned below, making application for a change in conditions, has complied with the Official Code of Georgia Section 36-67A-1, et. seq, <u>Conflict of Interest in Zoning Actions</u>, and has submitted or attached the required information on the forms provided.

Signature of Applicant	Date	Type of Print Name and Title
Mulay A. Mourhar Signature of Applicant's	January 26, 2023 Date	Melody A. Glouton, Attorney for Applicant Type or Print Name and Title
Attorney or Representative		•
Signature of Notary Public	Date Date	Notary Seal GEORGIA NOV. 9, 2025
DISCLOS	SURE OF CAMPAIGN (CONTRIBUTIONS
campaign contributions aggregated Commissioners or a member of t	ating \$250.00 or mor	
		our Name
If the answer is yes, please comp	lete the following sect	ion:
NAME AND OFFICAL POSITION OF GOVERNMENT OFFICIAL	CONTRIBUTION (List all which aggre to \$250 or More	egate MADE
2		

Attach additional sheets if necessary to disclose or describe all contributions.



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VERIFICATION OF CURRENT PAID PROPERTY TAXES FOR CHANGE IN CONDITIONS

THE UNDERSIGNED CERTIFIES THAT ALL GWINNETT COUNTY PROPERTY TAXES BILLED TO DATE FOR THE PARCEL LISTED BELOW HAVE BEEN PAID IN FULL TO THE TAX COMMISSIONER OF GWINNETT COUNTY, GEORGIA. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION FOR REZONING BE PROCESSED WITHOUT SUCH PROPERTY VERIFICATION.

* <u>NOTE</u>: A SEPARATE VERIFICATION FORM MUST BE COMPLETED FOR EACH TAX PARCEL INCLUDED IN THE REZONING REQUEST.

PARCEL I.D. NUMBER: 7th (Map Reference Number) District	Land Lot Parcel
Melody A. Glouton, Attorney	01/24/2023 Date
Type or Print Name and Title ***PLEASE TAKE THIS FORM TO THE TAX COMM JUSTICE AND ADMINISTRATION CENTER, 75 L BELOW.***	
TAX COMMISSIONE	RS USE ONLY
(PAYMENT OF ALL PROPERTY TAXES BILLED TO PARCEL HAVE BEEN VERIFIED AS PAID CURRENT BELOW) **TOTAL PROPERTY TAXES BILLED TO PARCEL HAVE BEEN VERIFIED AS PAID CURRENT BELOW)	
NAME 11241 zo23 DATE	TITLE

Exhibit F: Internal and External Agency Review Comments [attached]



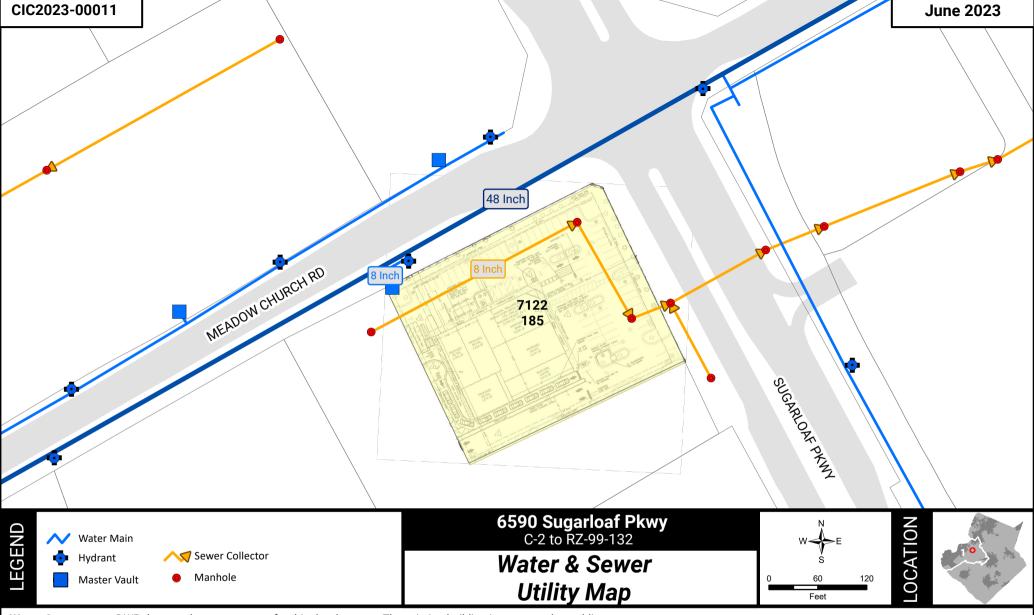
Department of Planning and Development TECHNICAL REVIEW COMMITTEE

TRC Meeting Date:		05.03.2023	
Department/Agency Name:		Transportation	
Reviewer Name:		Brent Hodges	
Reviewer Title:		Construction Manager 1	
Reviewer Email Address:		Brent.Hodges@gwinnettcounty.com	
Case Number:		CIC2023-00011	
Case Address:		6590 Sugarloaf Parkway, Duluth, 30097	
	Comments:	X YES NO	
1	Sugarloaf Parkway is a principal arter	rial. ADT = 36,219.	
2	0.9 mile to the nearest transit facility (#2335244) Satellite Boulevard and Chick-Fil-A.		
3			
4			
5			
6			
7			
	Recommended Zoning Conditions:	YES X NO	
1			
2			
3			
4			
5			
6			
7			
-			



Department of Planning and Development TECHNICAL REVIEW COMMITTEE

TRC Meeting Date:			
Department/Agency Name:		DWR	
Reviewer Name:		Mike Pappas	
Reviewer Title:		GIS Planning Manager	
Reviewer Email Address:		Michael.pappas@gwinnettcounty.com	
Case Number:		CIC2023-00011	
Case Address:		6590 Sugarloaf Pkwy	
	Comments:	X NO	
1	Water: DWR does not have comments for this water.	s redevelopment. The existing building is connected to public	
2	Sewer: A Sewer Capacity Certification (C2023-042-03) has been approved for the proposed redevelopment of 9,378 sf of retail space, 3,536 sf of office space, and a coffee shop. The existing building is connected to public sewer.		
3			
4			
5			
6			
7			
	Recommended Zoning Conditions:	YES X NO	
1			
2			
3			
4			
5			
6			
7			



Water Comments: DWR does not have comments for this development. The existing building is connected to public water.

Sewer Comments: A Sewer Capacity Certification (C2023-042-03) has been approved for the proposed redevelopment of 9,378 sf of retail space, 3,536 sf of office space, and a coffee shop. The existing building is connected to public sewer.

Water Availability: Water demands imposed by the proposed development may require upsizing or extensions of existing water mains in order to meet Gwinnett County Standards and fire flow demands. Any cost associated with such required improvements will be the responsibility of the development. Current Gwinnett County Standards require a minimum of 12" pipe size for commercial developments and a minimum of 8" pipe size for residential developments. Additionally, connection to a minimum of 12" and 8" mains are required for commercial and residential developments. It is the responsibility of the developments are available for the development.

Sewer Availability: A Sewer Capacity Certification must be obtained from Gwinnett County to confirm the existing system can serve the development. Sewer demands imposed by the proposed development may require upsizing and/or extensions of existing sewer mains, and/or installation of a new pump station. Any cost associated with such required improvements will be the responsibility of the development. The developer shall provide easements for future sewer connection to all locations designated by Gwinnett County during plan review.

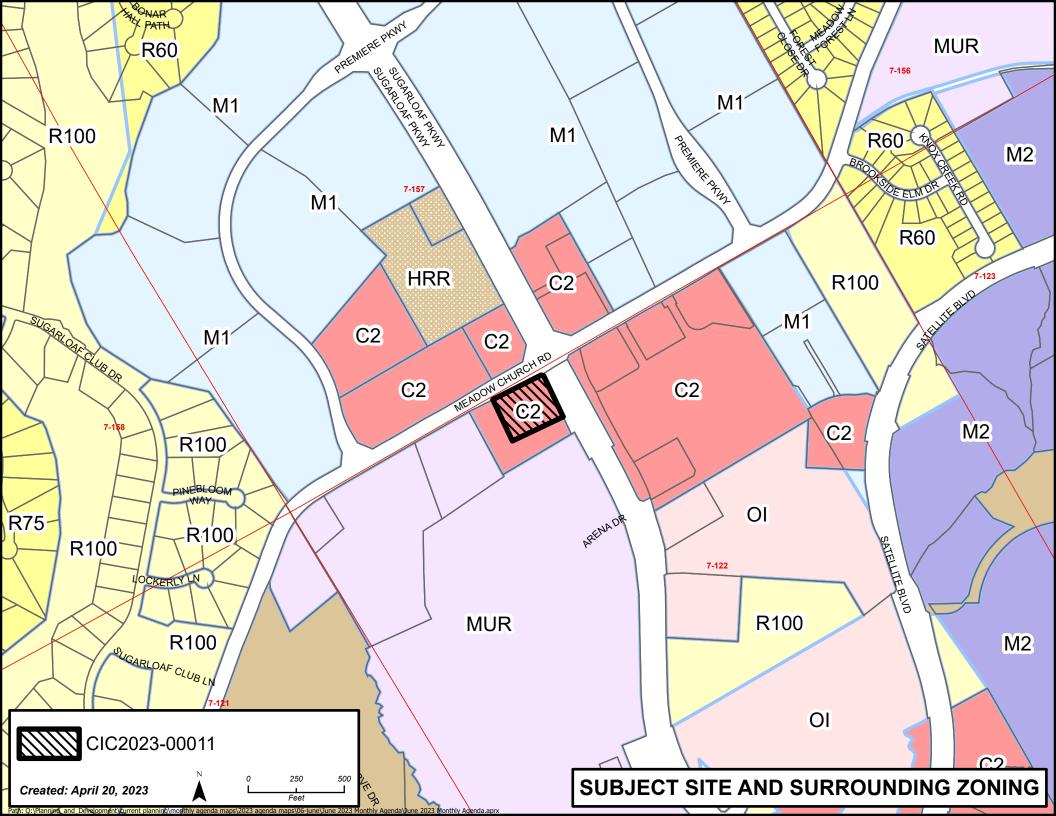
Water and Sewer Design and Construction Requirements: Extensions of the water and/or sanitary sewer systems within the subject development must conform to this department's policies, Gwinnett County's ordinances, and the Water Main and Sanitary Sewer Design and Construction Standards and Specifications, dated April 5th, 2016. Subsequent to design, construction, inspection, and final acceptance of the required utilities, service would then become available under the applicable utility permit rate schedules.

Private Road Developments: Any development with private roads must comply with the Standard Policy Requirement for the Installation of Water and Sanitary Sewer Mains within Private Developments. This policy stipulates minimum easement requirements and location of public mains and appurtenances, among other requirements.

Exhibit G: Maps

[attached]





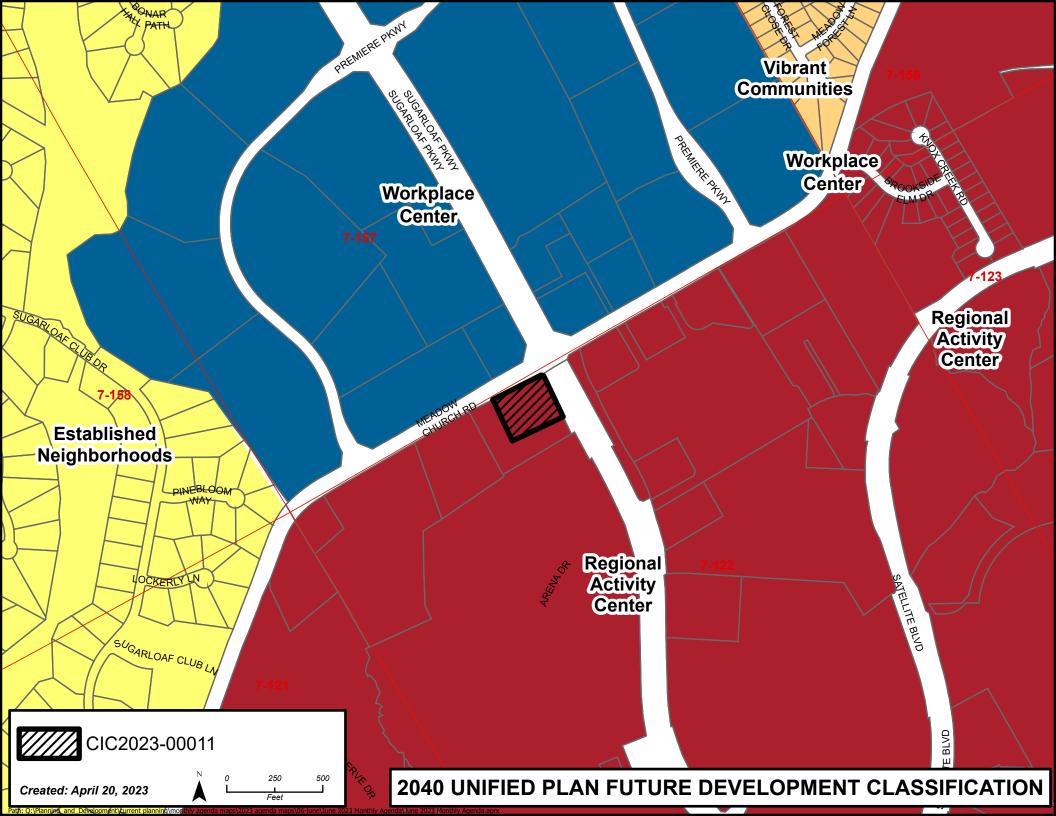


Exhibit H: Building Elevations Presented at the June 6, 2023, Planning Commission Public Hearing [attached]



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